

## Message Text

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ACTION DLOS-03

INFO OCT-01 EUR-08 ISO-00 SS-14 PM-03 SP-02 L-01 INR-05

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 1491

C O N F I D E N T I A L MOSCOW 8707

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LIMDIS

FOR DEPUTY SECRETARY INGERSOLL, UNDER/SECRETARY MAW AND  
COUNSELOR SONNENFELDT FROM JOHN NORTON MOORE

DEPT PASS FRENCH (DOD/ISA), MORRIS (OJCS), AND  
CLIFT (WHITE HOUSE)

E.O. 11652 GDS

TAGS: PLOS

SUBJ: MEETING WITH S.P. KOSYREV, SOVIET DEPUTY MINISTER  
OF FOREIGN AFFAIRS

1. SUMMARY: IN HOUR AND A HALF MEETING WITH MOORE,  
KOSYREV STRESSED IMPORTANCE OF AVOIDING UNILATERAL ACTION  
ON OCEANS ISSUES POINTING OUT UNILATERAL ACTION COULD BE  
HARMFUL TO U.S. AND SOVIET OCEANS INTERESTS AND THAT LOS  
CONFERENCE PRESIDENT AMERASHINGHE HAD CALLED ON ALL NATIONS  
TO AVOID UNILATERAL ACTION DURING COURSE OF CONFERENCE.  
MOORE INDICATED EXECUTIVE BRANCH HAS OPPOSED UNILATERAL  
ACTION BUT BECAUSE OF SLOW PACE OF CONFERENCE IS NOW UNDER  
INTENSE PRESSURE FROM CONGRESS FOR PASSAGE OF 200 MILE  
FISHING BILL. MOORE FURTHER INDICATED THAT IT IS  
UNCERTAIN WHETHER PASSAGE OF BILL CAN BE AVOIDED AND  
THAT ONLY A DRAMATIC BREAKTHROUGH IN PROTECTION OF FISH  
STOCKS OFF U.S. COASTS COULD OFFER OPPORTUNITY TO HOLD  
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OFF LEGISLATION. KOSYREV WAS CLOSELY FAMILIAR WITH

SI

ATION#AND HINTED THAT SOVIETS WOULD CONSIDER  
APPROPRIATE INITIATIVE AIMED AT AVOIDING UNILATERAL  
ACTIONS. END SUMMARY.

2. MOORE, ACCOMPANIED BY LEITZELL, BUSBY AND EMB LOS  
OFFICER, MET WITH DEPUTY MINISTER KOSYREV FOR HOUR AND  
A HALF. MEETING CONCENTRATED ON PROBLEM OF U.S. 200  
MILE FISHERIES BILL BUT ALSO TOUCHED ON 1976 CONFERENCE  
WORK SCHEDULE.

3. KOSYREV OPENED MEETING BY ASKING IF CONGRESS WAS  
SATISFIED WITH RESULT OF GENEVA SESSION. MOORE RESPONDED  
BY INDICATING STRONG PRESSURE IN CONGRESS FOR 200 MILE  
FISHING BILL AND INDICATING NEED FOR DRAMATIC BREAKTHROUGH  
IN PROTECTION OF FISH STOCKS OFF ALL U.S. COASTS IF  
EXECUTIVE BRANCH WERE TO HAVE CHANCE TO HEAD OFF UNILA-  
TERAL FISHERIES ACTION. MOORE MADE CLEAR EXECUTIVE BRANCE  
OPPOSED TO UNILATERAL ACTION BUT NEEDED SUCH A BREAKTHROUGH  
ON FISHERIES TO STRENGTHEN ITS HAND IN HOLDING OFF UNILATERAL  
ACTION. KOSYREV ASKED WHAT SPECIFIC ACTION WAS NEEDED AND  
WHAT WE EXPECTED FROM USSR. MOORE INDICATED HE WAS NOT  
PREPARED TO DISCUSS SPECIFICS OF OUR FISHERIES PROBLEMS  
AT THIS TIME BUT THAT IN GENERAL TERMS WE NEEDED IMMEDIATE  
BROAD HIGH LEVEL ACROSS THE BOARD BREAKTHROUGH TO PRODUCE  
SUFFICIENT CONSERVATION AND POLITICAL EFFECT TO HELP  
WITH LEGISLATION. KOSYREV SAID USSR DID NOT RULE OUT  
SUCH AN INITIATIVE IF THEY KNEW BEFOREHAND WHAT THE  
OBJECT AND GOOD OF ANY SUCH NEGOTIATION WOULD BE.

4. KOSYREV ALSO NOTED AMERASINGHE STATEMENT AGAINST  
UNILATERAL ACTION DURING COURSE OF CONFERENCE AND THAT  
U.S. SILENCE ON THIS STATEMENT COMMITTED US TO NO  
UNILATERAL ACTION. KOSYREV CLOSED BY SAYING WE SHOULD  
INFORM CONGRESS THAT USSR WOULD NOT RECOGNIZE U.S.  
UNILATERAL ACTION AND WOULD RESERVE ITS RIGHTS IF ANY  
SUCH ACTION WERE TAKEN.

5. ON CONVERENCE WORK PROGRAM KOSYREV SAID HE ENDORSED  
EFFORT TO HOLD INTERSESSIONAL WORK IN NEW YORK LATE IN  
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YEAR OR EARLY NEXT YEAR ON COMMITTEE I ISSUES AND EFFORT  
TO PUT TOGETHER PACKAGE OF AMENDMENTS OF SINGLE TEXT IN  
COMMITTEES II AND III AT EARLIEST POSSIBLE TIME.  
ALTHOUGH HE DID NOT RULE OUT TWO CONFERENCE SESSIONS  
DURING 1976, HE INDICATED SOVIETS WOULD PREFER TO SEE  
OUTCOME OF FIRST SESSION BEFORE COMMITTING THEMSELVES  
TO A SECOND SESSION. MOORE STRESSED IMPORTANCE OF GA  
RESOLUTION WHICH WOULD MAKE POSSIBLE TWO SESSIONS DURING

1976.

6. IN CLOSING KOSYREV ASKED WHAT U.S. WOULD DO IF CONFERENCE COULD NOT AGREE ON TREATY ACCEPTABLE TO THE U.S. MOORE INDICATED WE MUST PROTECT OUR VITAL INTERESTS AND ALTHOUGH WE FELT SUCCESSFUL CONFERENCE WAS BEST WAY TO PROTECT OUR MUTUAL OCEANS INTERESTS WE COULD ADOPT OTHER STRATEGIES IF THESE VITAL INTERESTS COULD NOT BE ACCOMMODATED IN A BROADLY ACCEPTABLE TREATY.

7. IN SEPARATE DISCUSSION WITH AMBASSADOR STOESSEL AT RECEPTION FOR U.S. DEL, KOSYREV STRESSED THAT DISCUSSIONS WERE EXTREMELY USEFUL AND AGAIN HINTED THAT THE SOVIETS MIGHT BE RECEPTIVE TO AN APPROPRIATE FISHERIES INITIATIVE AS A WAY OF AVOIDING UNILATERAL ACTION.

8. ANALYSIS: THE MOST IMPORTANT ISSUE DURING THE MOSCOW LOS TALKS WAS CLEARLY THE SOVIET CONCERN ABOUT PASSAGE TO THE 200 MILE FISHERIES BILL. FISHERIES TALKS BETWEEN THE U.S. AND USSR HAVE IN THE PAST BEEN DOMINATED BY THE SOVIET FISHERIES MINISTRY. KOSYREV'S INTEREST SIGNALS POSSIBILITY OF A GENUINE BREAKTHROUGH LED BY THE BROADER LOS OCEANS POLICY, AND POLITICAL INTERESTS OF THE EXTERNAL AFFAIRS, DEFENSE AND MARITIME MINISTRIES WHICH STRONGLY WISH TO AVOID UNILATERAL ACTION. ALTHOUGH KOSYREV GAVE AWAY NO FISH, HE STRONGLY IMPLIED AN APPROPRIATE U.S. FISHERIES INITIATIVE COUPLED WITH REASONABLE ASSURANCE OF AVOIDANCE OF PASSAGE OF 200 MILE FISHERIES BILL WOULD BE SERIOUSLY CONSIDERED BY USSR.  
STOESSEL

NOTE BY OCT: NOT PASSED DOD AND WHITE HOUSE. NOTE BY OCT: NOT PASSED DOD AND WHITE HOUSE.

NOTE BY OCT: #TEXT AS RECEIVED. CONFIDENTIAL  
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## Message Attributes

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**TAGS:** PLOS, US, UR, (KOSYRE, S P), (MOORE, JOHN NORTON)  
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**Type:** TE  
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